

Message Text

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PAGE 01 DAR ES 02099 240909Z
ACTION SS-25

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FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 5106
INFO AMCONSUL CAPE TOWN IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L DAR ES SALAAM 2099

EXDIS

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PFOR, RH
SUBJECT: GRAHAM MEETING WITH TANZANIAN FOREIGN MINISTER MKAPA

1. SUMMARY: GRAHAM HAS EFFECTIVELY DONE FIRST "BASE-TOUCHING"
WITH TANGOV. FOREIGN MINISTER MKAPA'S RESPONSE GENERALLY
POSITIVE BUT NON-COMMITTAL ON DETAILS. END SUMMARY.

2. I ACCOMPANIED JOHN GRAHAM, UK HIGH COMMISSIONER BROWN,
MESSRS. STEELE AND FLYNN ON CALL ON TANZANIAN FOREIGN MINISTER
MKAPA EVENING MAY 23.

3. DISCUSSION WHICH LASTED ABOUT FORTY-FIVE MINUTES BEGAN WITH
GRAHAM REVIEWING SITUATION SINCE OWEN VISIT TANZANIA AND
EMPHASIZING US PARTICIPATION IN AND SUPPORT FOR HIS PRESENT
EFFORTS. HE THEN SET FORTH THREE PRINCIPLES WHICH, HE SAID, WERE
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PAGE 02 DAR ES 02099 240909Z

ABOUT ALL THE UK AND US HAD ACTUALLY AGREED ON IN TERMS CONSTI-
TUTIONAL NEGOTIATIONS: (A) DEMOCRATIC SYSTEM, (B) WIDEST POSSIBLE
FRANCHISE (WHICH HE SUGGESTED WAS UNIVERSAL ADULT SUFFERAGE), AND
(C) DECLARATION OF HUMAN RIGHTS.

4. MKAPA SAID HE HAD TALKED WITH NATIONALISTS AT MAPUTO AND HAD
ENCOURAGED THEM TO MEET WITH CONSULTATIVE GROUP (CG). MUGABE

HAD SAID HE WOULD. MKAPA HAD ALSO ADVISED THAT NATIONALISTS SHOULD CONSIDER SETTING UP SOME KIND OF A TASK FORCE OF THEIR OWN TO WORK WITH CG.

5. GRAHAM PROBED FOR TANZANIAN VIEWS ON ROLE HUMAN RIGHTS IN CONSTITUTION; SAFEGUARD, PERHAPS PRIMARILY PSYCHOLOGICAL, HE SAID, WOULD BE NEEDED TO GIVE WHITES CONFIDENCE -- "SOMETHING TO PROTECT PEOPLE FROM THE MACHINE".

6. MKAPA INDICATED THAT HE PERSONALLY WAS NOT PARTICULARLY WORRIED ABOUT THE FRANCHISE; THE BROADER, THE BETTER; BUT HE DIDN'T THINK A SOMEWHAT LIMITED FRANCHISE WOULD RUIN EVERYTHING. TANZANIA'S HAD BEEN LIMITED AT INDEPENDENCE TIME.

7. THE IDEA OF SOME KIND OF SAFEGUARDS DIDN'T SCARE HIM OFF EITHER, MKAPA SAID. THE UN HUMAN RIGHTS DECLARATION APPLIED TO EVERYONE IN THE WORLD. BUT AFRICANS COULDN'T GO ALONG WITH SAFEGUARDS WHICH HAD THE EFFECT OF DENYING A MAJORITY RULE GOVERNMENT THE ABILITY TO CARRY OUT ANY AND ALL OF ITS PROGRAMS. HE CITED, FOR EXAMPLE, NATIONALIZATION, BUT AVOIDED FURTHER DISCUSSION BY SAYING SPECIFIC ANSWERS ON QUESTIONS OF THIS KIND WERE UP TO THE ZIMBABWE LEADERS.

8. GRAHAM SOUGHT ANY IDEAS MKAPA MIGHT HAVE ON TRANSITIONAL ARRANGEMENT, STRESSING THAT IT SHOULD BE SHORT, PERHAPS THREE MONTHS, THAT SOME POWER OTHER THAN EITHER THE NATIONALISTS OR SMITH WOULD HAVE TO HAVE CONTROL, BUT THAT ITS ACTIONS WOULD BE ADMINISTRATIVE RATHER THAN INNOVATIVE. MKAPA EXPRESSED CONCERN ABOUT THE PROBLEM OF TRANSITION, BUT DID NOT OFFER ANY CONFIDENTIAL

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PAGE 03 DAR ES 02099 240909Z

SUBSTANTIVE THOUGHTS ON ROLE OF ARMY, ETC.

8. COMMENT: GRAHAM WAS RELAXED, LUCID, AND EFFECTIVE. MKAPA WAS CORDIAL, INTERESTED, POSITIVE IN TONE, BUT CAREFULLY NON-COMMITTAL. FIRST "BASE-TOUCHING" WITH TANZANIA HAS BEEN SUCCESSFULLY ACCOMPLISHED.

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